

Poverty and Homelessness Board

Executive Committee January 18, 2018

12:00 p.m. – 1:30 p.m.

H&HS Charnelton Building, Conference Room # 530 151 W. 7th Avenue, Eugene

AGENDA

Time	Topic
11:45 a.m.	Arrival and Lunch
12:00 p.m.	Welcome and Agenda Review
12:05	Follow-Up from Previous Meeting Approve Minutes of November 16, 2017 meeting Strategic Planning Committee Update Information in Board Packet: - Annual Homeless Point in Time Count January 31 - Governor's Emergency Board Request - Shelter Feasibility Study RFP
12:10	Document Recording Fee Proposal- Steve Manela, Human Services Division
12:25	Housing Excise Tax- Stephanie Jennings, City of Eugene
12:30	Updating the Strategic Plan- Discussion facilitated by Alex Dreher, Human Services Division
1:15	Wrap up Summarize board decisions, assignments, and next steps
1:20	Call for Agenda Items for February Meeting
1:25	Public Comment (Individuals who plan to offer comment must sign in with name and contact information prior to beginning of the meeting)
1:35 p.m.	Adjourn

The Poverty and Homeless Board (PHB) is an action oriented group of elected officials, community stakeholders, and individuals who represent low-income and homeless people's concerns. The purpose of the PHB is to create innovative partnerships and programs that use best practices to reduce poverty and homelessness in Lane County. The PHB will work to generate resources, community and legislative support for housing and services to achieve its goals.

Goal	Strategy	Description	DRAFT Status	Due Date	PHB Committee	Lead Person	Assisted By	Current Partners (funders and providers)	Potential Partners	Notes on Current Progress
1.1		Create 600 additional housing opportunities throughout Lane County by 2021 for chronically homeless individuals and people with particular needs, including: veterans, youth, domestic violence survivors, those with mental illness, drug and alcohol abuse problems, and those exiting criminal justice, foster care and child welfare systems.								
1.1	а	Develop 100 Housing First units, including a 50-unit apartment building with on-site behavioral health services, and 50 micro-apartment housing units with mobile support services by 2019.		2019	SSHD			Lane County, HACSA, KP, Nonprofits, City of Eugene		Predevelopment completed, currently seeking financing for MLK Housing First 50 units. Fairgrounds Family Project in planning stage.
1.1	b	Dedicate 100 units of Housing First, including 50 scattered site HUD housing vouchers and HACSA units, and 50 units integrated into low-income housing developments for special populations by 2019.			SSHD			HACSA, nonprofits, Laurel Hill, ShelterCare		Through the Lane County Continuum of Care, HACSA was awarded a grant for 33 units of Scattered Site Permanent Supportive Housing. HACSA has also agreed to Project Base Section 8 certificates for the MLK Housing First Project.
1.1	С	Develop assertive engagement "wrap around" services and supports for 150 scattered site and integrated Housing First units by 2019. Promote successful housing outcomes and move more individuals to independent living.			Healthcare Committee, SSHD (identify units)			Lane County, Trillium Behavioral Health		Lane County has worked with Trillium to support reimbursement for Intensive Case Management Services for OHP members in Supportive Housing.
1.1	d	Develop and dedicate an additional 100 units and rental assistance for Veterans to meet the goal of ending veteran homelessness.			SSHD			Lane County, HACSA, SVDP, VA		PHB and partners continue to support the efforts that began with Operation 365 to house homeless veterans. Since the first 404 were housed an additional 249 have been housed. (put total housed on by name list)? After initial 404?
1.1	е	Create a long-term, supportive housing production and operations plan for 300 units for individuals and family households.			SSHD			HACSA, SVDP, City of Eugene, City of Springfield, Nonprofits		Sponsors project with HACSA- "The Oaks" 55 units. Began discussion of additional supportive housing production under the initiative Operation 600.
1.1	f	Develop tactics to help reduce risk to private landlords and help incentivize them to rent to people with special needs.			SSHD			Rental Owner's Associatoin, HACSA, Legal Aid		Implemented Landlord Partnership Project through HACSA. Established landlord risk mitigation fund program. HSC approved to fund 1/3 of position Landlord Partnership Program FTE.
1.2		Create additional emergency shelter and respite care for homeless individuals, youth and families with children awaiting housing by 2021.								
1.2	а	Create 300 beds of emergency shelter for homeless singles including 150 year-around beds and 150 beds of winter season shelter.			SSHD			Lane County, HACSA, SVDP, City of Eugene		Created 120 units of seasonal emergency shelter through Dusk to Dawn shelters. Lane County and City of Eugene released RFP for Public Shelter Feasibility Study.
1.2	b	Create 30 units of year-around emergency shelter for homeless families with children, including domestic violence survivors with children.			SSHD			Lane County,, City of Eugene, SVDP, inter- faith community		SVDP acquisition of family shelter facility in South Eugene. E-Board request from Governor for funding January 2018.
1.2	c d	Create 40 Safe Parking spaces for homeless persons who live in their vehicles. Create 16 infirmary beds of emergency shelter to provide immediate			SSHD			Lane County , SVDP Trillium, Local hospitals		Created 10 Safe Parking spaces at Lane County Behavioral Health, 10 in River Road/Santa Clara unincorporated area. Referred to Healthcare Committee
1.2	e	redical training sets of energency sheller to provide immediate medical trage, assessment, and care. Create 20 beds of crisis respite for persons experiencing acute mental			Healthcare Committee Healthcare			Lane County		Referred to Healthcare Committee
1.2	f	illness. Develop ACT Team and multidisciplinary services for shelter and			Committee Healthcare			Trillium, non-profits		Worked with Laurel Hill Center to coordinate access to ACT Teams
1.2	g	supportive housing. Expand Rapid Re-housing funding and services to more quickly move people into housing.			Executive Committee, Youth			State of Oregon, HUD		supported by Trillium. Expanded Rapid Rehousing funding with State of Oregon Emergency Housing Account.
1.3		Increase opportunities to enhance services for frequent users through service integration and coordination, and the development of new			Work Group					, , , , , , , , , , , , , , , , , , ,
1.3	а	partnerships. Create a Frequent Users Systems Engagement (FUSE) Workgroup as part			FUSE Steering	Danielle Bautista		LC, KP, LC Sheriff, EPD, SPD,		One Year Pilot Complete. In evaluation process. Continued funding
		of an initiative to break the cycle of incarceration and homelessness among individuals with complex behavioral health challenges who are the highest users of jails, hospitals, emergency medical, homeless shelters and encampments, and other crisis service systems.			Committee	(LC Staff)	Steering Committee	Peacehealth, Willamette Family Treatment, Community Court, Whitebird, Hourglass, EMS, Trillium, Sheltercare		at current capacity. Receipt of Meyer Memorial Trust and Trillium grant, 10 FUSE clients in RRH, 40 Street Outreach. New project: Sahalie funded through 2017 CoC award (ShelterCare).
2.1		Increase the stability of low-income individuals and families in Lane County. Ensure they are stably housed and have adequate employment income and/or benefits to meet their basic needs.								
2.1	a b	Develop nutrition, employment services and affordable childcare for residents in affordable and supportive housing programs. Develop transportation options for program participants.							Nonprofit s LTD	
2.1	С	Expand rental assistance programs.							Lane	Expanded Homeless Diversion and Prevention Programs.
									County, HACSA, DHS	
2.1	d	Support the preservation of existing affordable housing.			SSHD			City of Eugene, HACSA		Support for YaPoah Terrace and HACSA units.
2.2		Reduce homelessness among low-income families with children and school age youth, as measured by the Oregon Department of Education, by 30 percent by 2021.								
2.2	а	Develop a homeless diversion program for families and unaccompanied youth in conjunction with the school districts (i.e. periodic homeless, precariously housed, doubled up). Identify flexible funding to address critical barriers to stabilization.			Executive Committee		McKinney Vento Liaisons	State of Oregon, Lane County , SVDP, Looking Glass		Implemented Diversion program with State of Oregon funding. Family program with SVDP, Youth program with Looking Glass.
2.3		Increase employment opportunities, education, and employment and training activities for participants who are in poverty, and/or homeless with special needs.								
2.3	а	Support collaboration among job partners to develop employment and training programs for individuals who are homeless or in supportive housing with significant barriers to employment.			Employment Work Group			Lane Workforce Partnership, CCS, LCC, DHS, Goodwill, SVDP, Vocational rehabilitation		Employment workgroup created matrix to identify gaps in services specific to employment services for individuals experiencing homelessness. Collaboration planned with community partners.
2.3	b	Implement employment training programs. Identify resources for targeted employment programs for people who are unstably housed.			Employment Work Group			Lane County Workforce Program		Implemented STEP Housing and Employment Program.
2.4		Increase access to integrated health care for persons who are unstably housed, homeless or are community members in supportive housing.								
2.4	а	Support collaboration among community health care organizations that serve people who are homeless and supportive housing community members.			Healthcare Committee			CHC Lane County, Whitebird Clinic, VLM, Occupy Medical		Healthcare Committee established and began meeting.
2.4	b	Develop expanded outreach and site based healthcare for people who are homeless and supportive housing community members.			Healthcare Committee			CHC Lane County, Whitebird Clinic, VLM, Occupy Medical		
3.1 3.1	а	Increase public understanding of poverty and homelessness issues and how they're being addressed. Develop a brand and communication plan for PHB.			Executive			Pr Firm, Housing		
3.1	b	Promote the capabilities of the Coordinated Entry System, in conjunction with HMIS, to identify the characteristics or trends of individuals in the			Committee HMIS RFP Committee			Policy Board Lane County		HMIS lead Lise Stuart reports and presentations to the PHB.
3.1	С	homeless system. Educate and engage the community on poverty and homelessness issues through social media (highlight best practices).			Executive Committee			Register Guard editorial board	UO	Editorial Series in Register Guard. Summit being planned.
3.2	а	Advocate for support to reduce poverty and homelessness. Align and coordinate legislative agendas (early) with other groups that are			Executive			Housing Alliance,		Successfully coordinated with Statewide Housing Alliance to
		working on similar efforts or have common interests. Develop a one-page "leave behind" sheet with key talking points. Coordinate with federal and state agencies.			Committee			Association of Counties, League of OR cities, OR opportunity network, Housing Policy Board		advocate for increased EHA and SHAP funding. E-Board request.
3.2	b	Align and coordinate policy agendas among cities in Lane County and the county government. Participate and collaborate with public, private, and community			Executive Committee			Lane County, City of Eugene, City of Springfield Lane County, City of		Lane County, City of Eugene, and City of Springfield staff have met to align agendas.
3.2	С	organizations to advocate for support.			Executive Committee			Eugene, City of Springfield		





December 20, 2017

Governor Kate Brown 900 Court St, Suite 254 Salem OR 97301-4047

Dear Governor Brown:

We thank you for recognizing the challenges which local governments across Oregon are facing with respect to helping homeless individuals and families, particularly during the winter months. We recently became aware of your \$5M appropriation request from the Emergency Board (E-Board) to the Emergency Housing Account. We fully support your request and offer any assistance necessary to ensure the members of the Emergency Board recognize this state-wide issue.

As we mentioned during your visit to Eugene early this month, we are asking you to amend your request by providing financial assistance towards a high-leverage project in Lane County. Specifically, we would like to amend the section of the request titled "Reaching Beyond Multnomah County: \$2.4M", to include \$546,000 allocation to Lane County Human Services to expand our existing Family Emergency Shelter from 57 beds to 147 bed capacity, this winter. The attached summary of EHA/SHAP programming and current Point in Time counts provide a foundational view of our increasing homeless population and our multi-agency/multi-partner solutions.

A former church building has been donated to a local non-profit for use as an emergency shelter for homeless households with children. E-Board funding will finalize the acquisition, repurpose the building, and provide operating revenue for the new facility through 06/30/2018. We will also move the Family Winter Warming Shelter site to the new facility, process winter response Homeless Motel Vouchers for families through this new facility, and connect the Homeless Day Access Center for Families and the Family Emergency Shelter in one location to most efficiently and effectively provide services to unhoused families with children.

Lane County is well organized and leveraging effective, local collaborations that have the capacity to serve the additional need we are experiencing. What is lacking is sufficient funding that comes at the right time. We hope you'll agree that as a named entity in the E-Board request, the necessary funding would come at the right time.

Sincerely,

Pat Farr, Board Chair, Lane County

Lucy Vinis, Mayor of Eugene

Lucy Viris



Lane County Human Services Division

151 West 7th Avenue, Room 560 Eugene, OR 97401

541.682.3798 phone **541.682.3760** fax

TO: Governor Brown

FROM: Steven Manela, Lane County, Human Services Division Manager

DATE: December 15, 2017

SUBJECT: State Emergency Housing Account (EHA) and State Homeless Assistance Program (SHAP) Funding for the FY 2017-19 Biennium

Family Homelessness on the Rise in Lane County

Lane County is reporting an unexpected upward trend in the number of Households with Children (families) experiencing homelessness. Most of the families are being sheltered using homeless motel vouchers which, while necessary for addressing the crisis of homelessness, is not a sustainable approach nor does it provide Providers with an opportunity to assist the families in moving out of homelessness.

The **Homeless Day Access Center for Families** is serving 39% more people in need this winter than last winter. They have also reported a high number of turn-aways (households they are unable to serve due to lack of resources and system capacity).

- Winter 2016/17 (first six weeks) **671** children and adults received services
- Winter 2017/18 (first six weeks) 930 children and adults received services

Emergency Shelters are at capacity and homeless motel vouchers are being used in lieu of emergency shelter beds.

Emergency Shelters and Motel Voucher Programs Served:

- Winter 2015/16 (first six weeks) 103 people in **35 families** (maximum **19** households in shelter on any night during this period)
- Winter 2017/18 (first six weeks) 236 people in **69 families** (maximum **61** households in shelter on any night during this period)

Chronically homeless families screened for placement in Permanent Supportive Housing and Rapid Rehousing Projects has more than doubled.

Coordinated Waitlists for Households with Children:

- Number of Families on Permanent Housing list in mid-December 2016 15 families
- Number of Families on Permanent Housing list in mid-December 2017 35 families



More families are seeking **alternatives to shelter and housing**, such as the Overnight Parking Program:

- Winter 2016/17 (first six weeks) 21 people in **6 families**
- Winter 2017/18 (first six weeks) 38 people in **9 families**

Looking at the snapshot data provided in the Annual Point-In-Time (PIT) count, the Year-Round Emergency Shelter Housing Inventory for Households with Children has decreased while the number of unsheltered families has increased.

Year **Round Emergency Shelter Housing Inventory** for Households with Children

- 2014 **22 units** (72 beds)
- 2018 **15 units** (57 beds)

Annual Point-In-Time (PIT) Data for Unsheltered Households with Children

- 01/28/2015 Count 72 people in **22 households**
- 01/25/2017 Count 116 people in **34 households**

The lack of an adequate affordable housing inventory, the increased rents, and the low vacancy rate have created an environment where there is little forgiveness for a household experiencing a crisis such as job loss or hours reduction (low take home pay), illness of the parent or child, a rent increase, or no cause evictions.

The Lane County Poverty and Homelessness Strategic Plan is a three-tiered approach designed to reduce the burden of poverty and homelessness in our community: 1.) address the immediate crisis; 2.) stabilize the household; and 3.) infrastructure development. In June, HSD staff recommended allocated the new Emergency Housing Account (EHA) and State Homeless Assistance Program (SHAP) resources to address crisis needs and projects to stabilize households. However, new data indicate that the crisis need is much greater than projected and that the needs cannot be fully addressed with limited emergency shelter inventory, alternative shelter strategies, or occasional motel vouchers.

Additional Resources Requested

An opportunity to acquire and operate a family emergency shelter with other community partners has recently emerged and is supported by the data outlined above. Lane County can increase the capacity of year-round Family Emergency Shelter units from **15 units** (57 beds) to **45 units** (147 beds). With the anticipated bed turn-over of 90 days, Lane County will be able to provide shelter services to an **additional 120 families** (360 parents and children) annually. These families will also receive housing placement and support services.

A former church building has been donated to a local non-profit for use as an emergency shelter for homeless households with children. Lane County requesting \$546,000 additional resources from the State to immediately:

- 1. Finalize the acquisition, repurpose the building, and provide operating revenue for the new facility through 06/30/2018.
- 2. Move the Family Winter Warming Shelter site to the new facility
- 3. Process winter response Homeless Motel Vouchers for families through this new facility
- 4. Connect the Homeless Day Access Center for Families and the Family Emergency Shelter in one location to most efficiently and effectively provide services to unhoused families with children.

Current Use of EHA and SHAP Funds in Lane County

During the 2017 Oregon legislative session, lawmakers invested \$3.8 million in funding over two years in Lane County (\$1.9 million annually). The Emergency Housing Account (EHA) and State Homeless Assistance Program (SHAP) support programs that assist in preventing and reducing homelessness and providing emergency shelter. Lane County Department of Health and Human Services, Human Services Division utilizes these funds to increase the County's capacity to move people out of crisis and to help stabilize housing.

	EHA	SHAP	Total
FY 17-18	\$1,311,745	\$613,614	1,925,359
FY 18-19 (projected)	\$1,311,745	\$613,614	1,925,359
	3,850,718		

The funding received by the Lane County Human Services Division is supporting

Alternative Season Shelter Projects- Lane County has one Emergency Shelter Provider- the Eugene Mission. The Mission is not a low barrier shelter therefore a segment of the population is not appropriate for the Mission. In order to address the unsheltered need in Lane County, a number of alternative shelter projects have been implemented including several heated M.A.S.H. style barracks-style tent for 80 individuals per night during the winter months, a congregant parking program for 10 vehicles and occupants, a scattered site parking program for 10 vehicles and occupants in the unincorporated area outside the Eugene City limits (Eugene and Springfield already have existing projects). These projects serve 530 individuals throughout the winter months.

Winter Warming Centers: Warming Center is activated when temperatures drop to 30 degrees and below between November 15 and March 31. Named in honor of Maj. Thomas Egan, a homeless veteran who died from exposure in 2008, the Egan Warming Center is a community coalition consisting of local government, service providers, non-profits, faith-based and humanitarian volunteers. This winter the warming center has provided sheltered to up to 367 per night. Congregants and community members volunteer to staff these facilities throughout the night, clearing out every day. This project served 1,616 individuals last year on 25 nights (Winter 2016-17) and has already served 868 people in December 2017 during ten cold weather activation nights.

Seasonal Emergency Shelter for Families: An EHA-funded faith-based group seasonal shelter is offered to families with children during the school year. The project is a high-barrier shelter due to the facility rotating between different faith organizations in Eugene and Springfield. Up to 10 households per night can be sheltered. This project serves 36 households a year (130 parents and children).

Homeless Motel Vouchers: Due to the low emergency shelter inventory available to households with children, homeless motel vouchers are available on nights when Egan Warming Center is activated. These motel vouchers expand nightly capacity for families when shelter is full or it is inappropriate for someone to stay at the emergency shelter. The Eugene Mission has capacity for 15 people in the family section and cannot accommodate mothers and fathers to stay together with their children (fathers and older boys stay in the men's section). Rural Lane County has no

local no shelters so homeless motel vouchers are the only option. A record number of families with children are seeking shelter this year (Winter 2017-18). 50 households will receive homeless motel vouchers during Winter 2017-18.

Homeless Day Access Center for Singles assists people in crisis with SHAP funded emergency supplies, laundry, food, showers and connects them to stabilizing services and resources for housing stabilization through Coordinated Entry assessment, Veteran By-Name List and other referrals. This project provides 4,500 singles annually with emergency/basic services.

Domestic Violence Shelter – The Eugene/Springfield Metro area SHAP-funded domestic violence shelter has capacity for 19 people fleeing domestic violence. This project will serve 50 households (100 children and adults) annually.

Diversion Projects – Diversion services provide households with resources for temporary housing outside of the homeless assistance system while connecting them to the services and resources they need to secure permanent housing. EHA funds diversion projects for Youth and Families with Children. These projects serve 450 households annually (920 individuals)

Frequent Users System Engagement- The FUSE project assesses and conducts targeted outreach and supportive housing to chronically homeless high utilizers of emergency rooms, police services, court services, and emergency medical services. Last year 26 individuals received FUSE services and 8 people were successfully housed in the EHA funded Rapid Rehousing project.

Coordinated Entry - Lane County's Coordinated Entry project is a community-wide effort to screen and assess single and families experiencing homeless and place eligible households on the Centralized Waitlists for Permanent Supportive Housing, Rapid Rehousing, and Transitional Housing inventories. EHA funds the coordinated case/care management of the households on the waitlists to address the crisis needs of households on the list and to reduce the time homeless for referred households. Currently there are 270 homeless households on the Central Waitlist.

EUGENE CITY COUNCIL AGENDA ITEM SUMMARY



Work Session: Public Shelter Update

Meeting Date: January 8, 2018 Agenda Item: C
Department: City Manager's Office Contact: Jason Dedrick

www.eugene-or.gov Contact Telephone Number: 541-682-5033

ISSUE STATEMENT

This item is an opportunity for staff to provide an update on collaborative efforts underway with Lane County to complete a feasibility study that will examine various factors involved with a public shelter.

BACKGROUND

In June of 2017, Council allocated \$1 million to be utilized for a future shelter and also directed staff to return with a plan for how to utilize those funds. During the Summer and Fall of 2017 Mayor Vinis convened a group of community members that began to discuss the various considerations involved with a permanent shelter, including but not limited to criteria such as which populations to serve and how a new shelter should be integrated with existing options. These conversations highlighted the need to comprehensively analyze all shelter options in our community as well as the populations with the greatest need for shelter.

In the Fall of 2017, Lane County Health and Human Services secured funding from the State of Oregon, via the Human Services Commission, that could be utilized specifically for a public shelter feasibility study. The underlying notion of the study is that our community already has a complex network of shelter options and that while learning about public shelter best practices from other communities would be important, so too would an objective, expert analysis of the situation with recommendations that would be tailored to the financial and policy conditions present in our community. A team of City and County staff identified the key areas that a feasibility study should address so as to guide the qualifications necessary in a consultant to perform the work.

The feasibility study will incorporate elements of the Triple Bottom Line through examination of how a shelter could serve different and often underserved populations (social equity) as well as how a shelter would be integrated with other programs that address housing and overall economic prosperity.

RELATED CITY POLICIES

1. Council goal for a safe community: A community where all people are safe, valued and welcome.

CITY MANAGER'S RECOMMENDATION

This is an information-only item. There is no City Manager recommendation.

SUGGESTED MOTION

None

ATTACHMENTS

None

FOR MORE INFORMATION

Staff Contact: Jason Dedrick, City Manager's Office

Telephone: 541-682-5033 E-Mail: Jason.p.dedrick

E-Mail: Jason.p.dedrick@ci.eugene.or.us

MCKENZIE FAMILY PRACTICE, P.C.

January 10, 2018

Dr. John LeBow President, Board of Directors Veterans Legacy

Alexandria Dreher, MSW
Supervisor, Human Services Division
Lane County Dept. of Health & Human Services

Dear Ms. Dreher,

As per your suggestion, I would like to introduce our organization to the Poverty and Homeless Board members. I believe that as our program develops there will be times when there will be interaction between the PHB and Veterans Legacy that will prove beneficial for the citizens of our county.

Veterans Legacy is a not-for-profit 501(C) 3 entity. We've acquired the use of the old Lane County Forest Inmate Camp in Alma on a lease basis from Lane County about a year ago. Our mission is to provide healing and wellness for Veterans and their families. The vision is to break the cycle of veteran suicides and social dysfunction stemming from homelessness, substance abuse, PTSD, and associated trauma while facilitating integration with self, family, and the community. We want to provide a safe, secure, rural residential facility using what we like to call "therapeutic farming" as a primary treatment theme coupled with clinical therapy and adjunct treatments to include music, art, service dogs, sweat lodge experience, etc., to give each Veteran a chance to reset their lives.

Camp Alma, as we have designated the site, was decommissioned in 2008 with no maintenance in the interim so we've been proceeding with refurbishment projects as funding has allowed with substantial progress, thanks to many volunteers and community corporate support, with still more to do. We are in the process of designing a treatment team that will be on site and seeking the funding to support this as well as other logistical needs. No specific date for opening has been set.

I would invite PHB Board members to access our website – <u>www.veteranslegacyoregon.org</u> – for more information and especially to see the drone footage on the aerial tour which will give a concept of the facility.

Thank you to the members of the Board for this opportunity.

Sincerely, John Rosan Do

John LeBow. D.O.